

# Special Council Budget Meeting January 31, 2023

Donna Monteith, Director of Finance (CFO)



# 2023-2027 Budget Process Milestones

May 9<sup>th</sup>
Adoption of 5
Yr Financial
Plan & Tax
Rates Bylaws

December 8/22 Initial Budget Meeting

> January 2023 Budget Meeting

April 13, 2023

Council
receives
feedback &
directs staff to
prepare Bylaws

Must be adopted by May 15<sup>th</sup> each year

February
23/23 Full
Draft 5-Year
Financial
Plan

Official Public Engagement Period

Feb 27-Mar 27/23



# 2023 Budget Focus

## **Keys to Success**

- ✓ Confirm core services
- √ Confirm projects (Jan)
- ✓ Incorporate Council's strategic goals for the term (March)
- ✓ Asset Management
- ✓ Reduce reliance on reserve funds to balance core budgets



# **Budget Challenges**

- Inflation
- Increased costs for services and supplies
- Continued supply chain issues
- Increased costs for aging infrastructure
- Cost of construction
- Raising interest rates
- Borrowing capacity
- Accelerated community growth
- Increased service level expectations
- Balancing service levels with capacity



# Since Dec 8, 2022





# 2023 Budget Adjustments

#### **Recommendations since Dec 8/22 Special Budget meeting**

#### Parks & Recreation Master Plan \$40k

- fund through Recreation Infrastructure & Facilities Reserves.

# Affordable Housing Study update \$7k CMRC Rapid Housing \$225k

- fund through Affordable Housing Reserves

#### Peninsula Storm Water (shared with MOTI) \$240k

- fund through General Capital reserves

#### **Covid-19 Safe Restart Grant**

- Re-allocate ~ \$120k to allowable items currently funded by taxes

#### **Early Payout of MFA Equipment Loans \$427k**

- fund through General Capital reserves



# Provincial Covid-19 Safe Restart Grant

#### **Eligible costs include:**

- ➤ Addressing revenue shortfalls
- ➤ Reopening facilities
- ➤ Emergency planning
- & response
- ➤ Bylaw enforcement and Protective Services
- ➤Info Tech
- ➤ Services for vulnerable persons

Year		Funds
2022	Balance Forward (incl interest)	\$324,707
	Funds spent in 2022	\$204,210
	Est Balance Forward to 2023	\$120,497
2023	Proposed Expenses:	
	Website Rebuild	\$35,000
	Complete Audio Visual in UCC Main Hall	\$13,577
	InfoTech/PPE/Supplies/Safe Workspaces multi departments	<u>\$70,920</u>
	Balance at end of 2023	\$0

# **Municipal Financing Authority – Equip Loans**

		2023	2024	2025	2026	2027
Fleet – exp 2025	Principal	37,541	39,363	24,698	0	0
Variable 4.77% Jan 24/23	Interest	4,208	2,206	384	0	0
Fleet – exp 2027	Principal	59,641	62,514	65,597	68,795	67,941
Variable 4.77% Jan 24/23	Interest	14,178	11,305	8,222	5,024	1,387
TOTAL		\$115,388	\$115,388	\$98,901	\$73,819	\$69,328

Total of over 5 years \$472,824 Early Payout approx. \$426,981 Total est savings \$45,842



## 2023 Budget Adjustments

#### Adjustments since Dec 8/22 Special Budget meeting

Parks Operations decrease	(5%)	(\$35,639)
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Parks Capital decrease (\$45,000)

Fire Department Capital decrease (21%) (\$30,000)

Planning/Bylaw Operations

increase revenue 1% \$5,000

decrease expenses (9%) (\$69,063)

Public Works Operations decrease (3%) (\$33,702)

General Govt/Council

increase revenue \$12,000

decrease expenses (\$78,150)

### Financial Plan Model – Best Practice

#### **Operating Budget**

- Existing Services
- Operating Projects

#### **Capital Budget**

- Asset Replacement
- New Facilities
- New Capital Equipment

Core Budget & Capital Budget

#### Reserve Fund

# **Dedicated Contributions**

- 5-year Operating Plan
- 20-year Capital Plan (Asset Management)

- Capital Projects
- New Projects
- 20 -year Capital

Budget



# **Capital Projects**



# Rick Geddes Fire Chief



## Fire and Emergency Services Capital Projects

#### 2023 Projects

- Emergency response vehicle \$70,000
- Positive pressure ventilation fan \$9,000
- Ongoing hall renovations \$15,000 (if new fire hall grant not successful)
- Turnout gear now rolled into Operations yearly budget

#### **Future Projects**

- 2024 Replacement of Self-Contained Breathing Apparatus \$150,000 (taxes)
- Roof replacement at fire hall \$44,000 (taxes if fire hall grant not successful)
- Engine 2 Replacement -2026 (reserves, taxes, loan options) \$800,000
- Tsunami Warning System Sirens \$50,000 each (grant dependent)
- Firehall Replacement \$7.5M (grant dependant) next slide

# Firehall Replacement

**Estimated Cost: \$7.5M – grant dependant** 

**Schedule: TBD** 

Funded by: \$6M grant pending – UBCM Strategic Priorities Fund

\$1.5 max DOU



Example of a recent similar concept from Bowen Island

# Abby Fortune Director of Parks & Recreations



# Village Green Playground

Building a playground connected to Village Green park expansion

**Project Budget**: \$370,000 **Schedule:** 2022-2024

**Funded by:** \$370,000 RMI

**Spent to date:** \$10,285 **Remaining:** \$359,714



#### **Work Completed**

Public Engagement Funding secured

#### **Next Steps**

Design
RFP and purchase equipment
Install
Play!



# Inner Boat Basin Pathway (Safe Harbour Pathway)

Construction of a safe and accessible pathway along the inner boat basin creating safe connection between popular visitor sites in the Harbour

Project Budget: \$735,000

**Funded by:** \$435,000 RMI

\$300,000 SCH Reserve



Schedule: 2023-2025

#### **Next Steps:**

- RMI funds would be allocated to this project for planning, environmental and indigenous consulting
- and to connect with Small Craft Harbour - DFO and the Province
- Pathway sections would be approx: 120 metres for the causeway; 65 metres for the gazebo section, 300 metres frontage by the inner harbour, possible additional 100 metres by the campground.

# Bruce Grieg Director of Community Planning



# Affordable Housing

#### **Current Initiatives funded by AH Reserve**

✓ Lot 13 - 731 Marine Drive (33 units) \$320,000

✓ 1300 Peninsula Rd (5 units)\$225,000

✓ Housing Authority and/or Housing Corp contracts (annually) \$50-80k



#### **AH Reserve balance**

Dec 31/21 \$901,227 2022 Contrib ~ \$200k

Est Bal Dec 31/22 \$1.1M



# James MacIntosh Director of Engineering Services



# Village Green Revitalization Phase 1

Improving accessibility and functionality, providing a safe and pedestrian friendly area for gathering and events, offering a larger green space

**Project Budget** : \$1,475,000

**Funded by:** \$700,000 Grant – Tourism Dependant Community Fund

\$225,000 Gas Tax (primarily design)

\$550,000 RMI

Spent to date: \$200,876 Schedule: 2019-2022 Design/Public Engagement

2023 Construction Feb 1st - June 1st

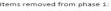
**Remaining:** \$1,274,124

Original



Scope Reduced Cu

Current and Planned for Construction

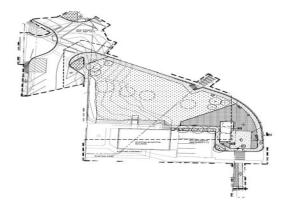


- Electrical and lighting
- Concrete seat walls
- Helen Road area
- Reduced landscape planting
   Reduced paving

#### Core Items still achieved in phase 1:

- Safety improvements around Main and Cedar Road
- intersection
   Expanded park
- Connected playground to park and expansion
- Accessible pedestrian walkway - continuous around Village Green and up Fraser Lane







### **Amphitrite House**

Transformation of the former lightkeeper's residence and green space into a safe and accessible gathering place for residents and visitors

**Project Budget**: \$1,692,000 **Schedule**: 2022-2024

**Funded by:** \$997,874 ICIP (Community, Culture & Recreation Projects Stream)

\$594,126 RMI

\$100,000 Tourism Vancouver Island

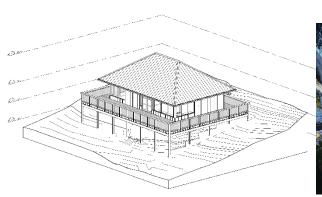
**Spent to date:** \$267,182

**Remaining:** \$1,424,818

**Next Steps** 

Saltwater Building Co. to

construct in 2023







#### Peninsula Road Revitalization

# Enhance pedestrian and traffic safety, and beautify 1.6 km's of Ucluelet's main commercial area

**Project Budget**: \$1,890,000

**Funded by:** \$1,000,000 Gas Tax

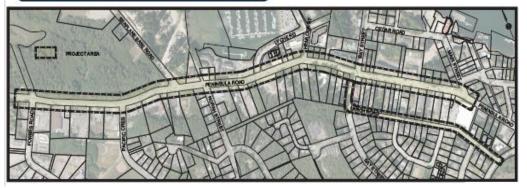
\$140,000 RMI

\$750,000 CCRF grant

**Spent to date:** \$255,473

**Remaining:** \$1,634,527

#### CONTEXT MAP - PROJECT AREA



**Schedule: 2019-2022 (design)** 

**2023-2024 (construction)** 

#### **Work Completed**

Site analysis, concept plan, public consultation and Open House engagement. 70% preliminary design and cost estimate.

#### **Next Steps**

We have commissioned a concept study from McElhaney/Lanarc to provide options for the crosssection



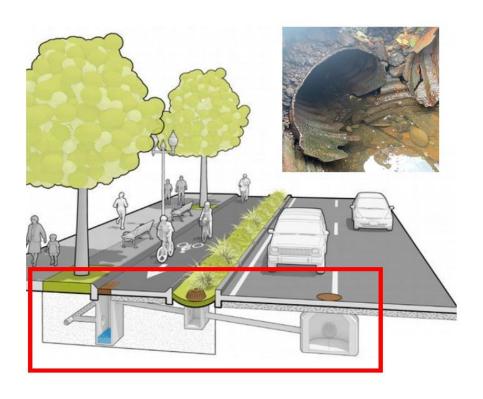
## Peninsula Road Stormwater

**Project Budget:** \$2.18*M* **Schedule: 2023-2024** 

Funded by: \$180,000 MOTI (Design)

\$400,000 DOU Capital Reserves ('23-24)

\$1,600,000 MOTI ('23-24)



#### **Next Steps**

- Finalize agreements with MOTI
- \$180k storm system design
- Storm design work to coincide with above ground revitalization



# Peninsula Road Summary

Project	Schedule	District of Ucluelet Estimated Portion	Ministry of Transportation & Infrastructure
Peninsula Rd Revitalization	2023-2024	\$1.89M (CCRF grant, gas tax, RMI)	\$0
Peninsula Rd Stormwater	2023-2024	<b>\$400,000</b> (Reserves)	\$1.6M
Peninsula Rd Paving	2024	\$0	\$4.5M

# Larch Road Multi Use Pathway

An accessible and age-friendly Multi-Use Path in the Larch Road corridor

Estimated Cost: \$662,500 Schedule: 2024

Funded by: BCAT Grant \$463,750 (pending)

DOU \$198,750



#### **Work Completed**

70% preliminary design and cost estimate received

#### **Next Steps**

Recently submitted BC Active Transportation Grant – pending Once funding is available, RFP for construction will be issued



## **Water Supply Submarine Replacement Line**

Design and install replacement water supply submarine line in the inlet connecting Mercantile Creek to Bay Street Pump House

Estimated Cost: \$1,000,000 Schedule: 2023

**Funded by: EMBC \$652,000** 

Reserves \$348,000



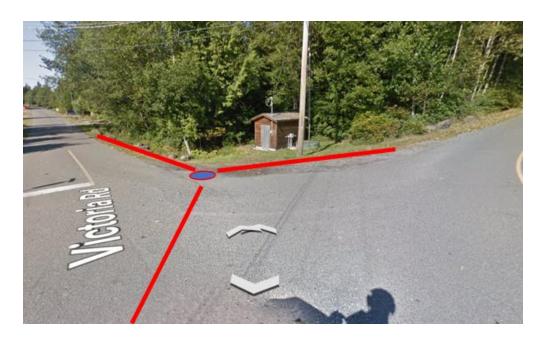


# Victoria Lift Station Bypass

Bypassing Victoria lift station in preparation for repair or replacement

Estimated Cost: \$135,000

**Funded by: Sewer Capital Reserve** 



Schedule: 2023

#### Work Completed (for all lift stations)

Lift station capacity, Koers'

Duncan Electric maintenance recommendations

Verification of highest priority repairs

Quotes for all lift stations Victoria lift station critical need for bypass

#### Next Steps (Victoria Lift Stn)

Manhole, new lines, new valves, bypass, pump rental Inspection

# **Vehicle Fleet Review**

	2023	2024	2025	2026	2027
1 Ton – replacement (old 1 Ton is out service)	\$65,000				
2012 F150 Truck - replacement		\$50,000			
Pickup Truck - replacement	\$45,000				
Emergency Response vehicle	\$70,000				
Engine #2 replacement (20+ years)			\$200,000	\$600k MFA Loan	
Total	\$180,000	\$50,000	\$200,000	\$600,000	\$0



## Water Treatment & Filtration - Revised

#### Water Treatment System Upgrades Project includes:

- 1. Filtration at Bay Street treatment plant
- 2. Filtration at Well Field
- 3. 3<sup>rd</sup> Reservoir

Revised Project Budget: \$20,745,000 Schedule: 2022-2026

Funded by:

\$7,039,680 Investing in Canada Infrastructure Program Grant (Green Infrastructure Stream)

\$13,000,000 DOU Loan (max)

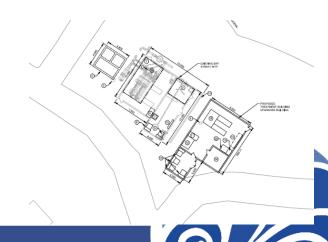
\$705,320 Unfunded

#### **Next Steps:**

Design

Drafted Qualification Based Selection (QBS) procurement documents that includes RFQ and RFP

Confirm Project Costs
Continue reviewing funding options



# Impacts of Borrowing

Loan Amount	Interest Rate (Jan 31/23)	Yearly Loan Pymt (30 yrs)	Liability Servicing Limit
\$2,600,000	1.98%	\$101,343	7%
\$5,000,000	4.28%	\$306,938	20%
\$8,000,000	4.28%	\$491,101	33%
\$13,000,000	4.28%	\$798,039	53%
UCC & Fire Engine #1	Current Yearly Debt Payments	\$119,669	8%

Debt servicing was to be supplemented by a 4.5% water fee increase each year for 5 years 2021-2025 (Bylaw No 1294, 2021)

Average debt servicing in BC in 2021 was 15%



# Impacts of Borrowing – Path Forward

- ✓ Taking steps to refining the project, while still meeting the objectives of the grant, and guidelines for drinking water in BC
- ✓ Collected 3% in 2022 property taxes specifically towards paying for the increased projected costs
- ✓ Proposing another 3% in property taxes in 2023
- ✓ Reviewing water user fees
- ✓ Deferring Long-Term Borrowing as much as possible by using water capital reserves, and Temporary Loans
- ✓ Looking at options to decrease total borrowing by maximizing cash contributions

## **2023 Capital Project Summary - Proposed**

Project	New/Carry Forward/Approved	2023 Budget	Funded By
UCC Storage	New	\$68,000	Taxes
Sewer Victoria Lift Station Bypass	New	\$135,000	Sewer Reserves
Water Supply Sub Marine Replace	New	\$1M	EMBC \$652k, Res \$438k
CMHC Rapid Housing	New	\$225,000	Affordable Housing Reserves
Fire Hall upgrades/safe workspace	New	\$15,000	Covid grant
Stormwater Peninsula Road	New	\$1,380,000	MOTI \$1.78M Reserves \$400k (\$2.18M multi yr)
Inner Boat Basin Walkway	New	\$35,000	2023 RMI 2024 \$400k RMI, \$300k SCH Res
Larch Road Multi Use Path	New		2024 \$662,500 Grant/DOU
Firehall Replacement	New		\$6M grant pending, up to \$1.5M DOU
Public Washrooms	New	\$340,000	2023 Grant Pending 2024 \$150k RMI

## **2023 Capital Project Summary - Proposed**

Project	New/Carry Forward/Approved	2023 Budget	Funded By
Emergency Kiosk	CFW	\$15,311	RMI
Storage Shed Public Works Yard	CFW	\$100,000	Gen Reserves
Kayak boat launch	CFW	\$45,000	RMI
Generator UCC	CFW	\$120,000	Gen Reserves
Electric Charging Stations	CFW	\$39,564	RMI
UCC Audio Visual Main Hall	CFW	\$13,577	Covid grant
Sewer Lot 16 (DOU portion)	CFW	\$136,000	Sewer Reserves
Sewer SCADA	CFW	\$32,000	Sewer User Fees
Amphitrite House	CFW	\$1,364,818	2023 Grants/RMI 1.379M 2024 RMI \$60k
Peninsula Road Revitalization	CFW	\$1,494,527	2023 Gas Tax/Grant 2024 \$140k RMI
Village Green Phase 1	CFW	\$1,274,124	Grant/RMI/Gas Tax
Village Green Playground	CFW	\$359,714	RMI

# **2023 Capital Project Summary - proposed**

Project	Carry Forward/ Approved	2023 Budget	Funded By
Water Filtration and Treatment	CFW	\$363,335	Grant \$7.039M/\$8M est Loan (Multi Yr 2022-2026)
Tugwell Fields Rec Facility - concept	CFW	\$75,000	2023 Recreation reserve 2026 est \$5M unfunded
Vehicles and Equipment	Approved	\$110,000	Taxes
Emergency Response Vehicle	Approved	\$70,000	Taxes
Positive Pressure Ventilation Fan	Approved	\$9,000	Taxes
Harbour Capital Projects	Approved	\$136,000	Harbour Reserves
Wild Pacific Trail Upgrades	ongoing	\$70,000	2023 RMI 2026 \$150k RMI
TOTAL 2023 Capital		\$9,025,970	

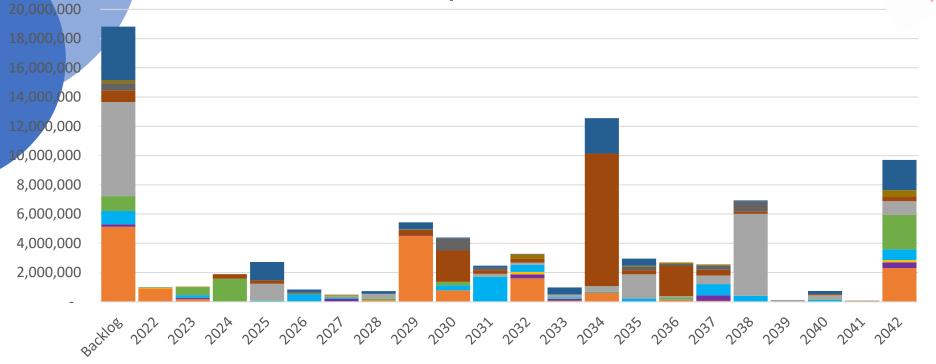
# **Asset Management**



### 20-YEAR CAPITAL RENEWAL NEEDS - (Feb 2022)

Total Capital = \$82m





- Buildings & Structures Total 16,539,323
- Electricity Network Total 407,707
- Land Total 6,171,051
- Sanitary Sewer Network Total 16,816,323
- Unclassified Category Total 1,305,701

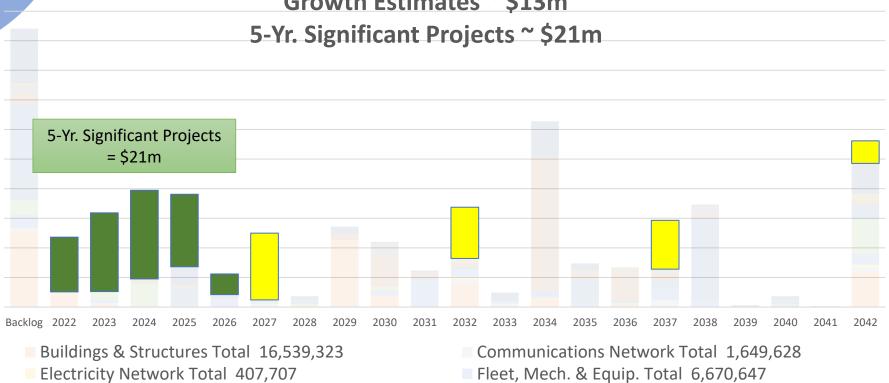
- Communications Network Total 1,649,628
- Fleet, Mech. & Equip. Total 6,670,647
- Road Network Total 18,140,723
- Storm Water Network Total 2,913,839
- Water Network Total 11,806,645

#### 20-YEAR CAPITAL RENEWAL & GROWTH NEEDS

(Feb 2022)



**Growth Estimates ~ \$13m** 



■ Land Total 6,171,051

16,000,000

14,000,000

12,000,000

10,000,000

8,000,000

6,000,000

4,000,000

2,000,000

- Sanitary Sewer Network Total 16,816,323
- Unclassified Category Total 1,305,701
- ☐ Growth Bundle Project Year 1-5 Total
- ☐ Growth Bundle Project Year 11-15 Total

- Road Network Total 18,140,723
- Storm Water Network Total 2,913,839

DRAF1

- Water Network Total 11,806,645
- ☐ Growth Bundle Project Year 6-10 Total
- ☐ Growth Bundle Project Year 16-20 Total

# Reserves & Unallocated Funds



# Reserve Funds

**Reserve Fund Balance Ending Dec 2021** Affordable Housing \$901,227 Land Sale \$62,670 **Community Social Reserve** \$122,152 **Recreation Facilities** \$20,750 Park Land \$323,704 \$19,586 **Parking Sewer Debt** \$56,283 Equipment \$11,940 \*Barkley Community Forest \$2,803,065 \*Community Works (Gas Tax) \$1,279,120 \*COVID-19 \$324,706 \*Small Craft Harbours \$333,196 **Total Reserves (not including DCC's)** \$6.258m

Prior to Reserves and Surplus Policy 5-1860-1 and Bylaw No. 1317, 2022

<sup>\*</sup>Note 13 - 2021 Audited Financial Statements

# Reserve Funds

#### District of Ucluelet Reserves Establishment Bylaw No. 1317, 2022

Reserve Fund	2022 Opening Bal	2022 Est Closing Bal	Minimum Target
Recreation Infrastructure & Facilities	\$142,902	\$1,022,900	Fully funded infrastructure program
Equipment	\$11,940	\$12,000	Fully funded infrastructure program
Fire Facilities, Vehicle & Equipment	\$28,970	\$41,000	Fully funded infrastructure program
Financial Stabilization	\$0	Tba	1%-2.5% of General Operations
Legal and Insurance	\$0	Tba	\$50,000-\$200,000
Barkley Community Forest Legacy Fund	\$0	Tba	Min principal amount required to earn enough interest to fund Grant in Aid
Information Systems	\$0	Tba	\$50,000-\$100,000
General Capital	\$0	\$3,000,000	Fully funded infrastructure program
Sewer Capital	\$0	\$250,000	Fully funded infrastructure program
Water Capital	\$0	\$1,200,000	Fully funded infrastructure program

# Reserve Funds

#### District of Ucluelet Reserves Establishment Bylaw No. 1317, 2022

Reserve Fund	2022 Opening Bal	Minimum Target
DCC	\$1,038,469	n/a
Parkland Acquisition	\$323,704	n/a
Parking Spaces & Alternative Transportation	\$19,586	n/a
Land Sale	\$62,670	n/a
Community Works (Gas Tax)	\$1,279,120	n/a
Small Craft Harbours	\$333,196	n/a
Affordable Housing	\$901,227	n/a
Barkley Community Forest	\$2,803,065	n/a

# Progress

- ✓ Adopted a Reserves and Surplus Policy (1-1580-1)
- ✓ Adopted a Reserves and Surplus Establishment Bylaw (No. 1317,2022)
- ✓ Established and Re-established Reserve Funds
- ✓ Initial contributions to reserves from unrestricted surplus
- ✓ Re-invested funds to take advantage of higher interest rates (c.c.183)
- ✓ Refining the 2023 Core Budget

# Budget Process Next Steps

Feb 23rd

Special Budget Meeting – Taxation & 5
 Yr Plan Draft

Feb 27-Mar 27th

- Official Public Feedback Period.
- Email to <a href="mailto:communityinput@ucluelet.ca">communityinput@ucluelet.ca</a>

May 9th

- Adoption of 5 Yr Financial Plan Bylaw
- Adoption of Tax Rates Bylaw